Moving toward resilience: A research agenda for sustainable seaports



Austin Becker, PhD

Assistant Professor of Coastal Planning, Policy, and Design
Departments of Marine Affairs and Landscape Architecture
University of Rhode Island





Green Boats and Ports for Blue Waters4-9-14

Overview

BACKGROUND

1 Ports cities and the climate change challenge

CONTEX

2 Setting the table for adaptation research

RESEARCH AGENDA

- a) Vulnerability assessments
- b) Risk indices
- c) The leadership vacuum

Ports: Critical, complex, constrained

Critical - Economic engines at every scale

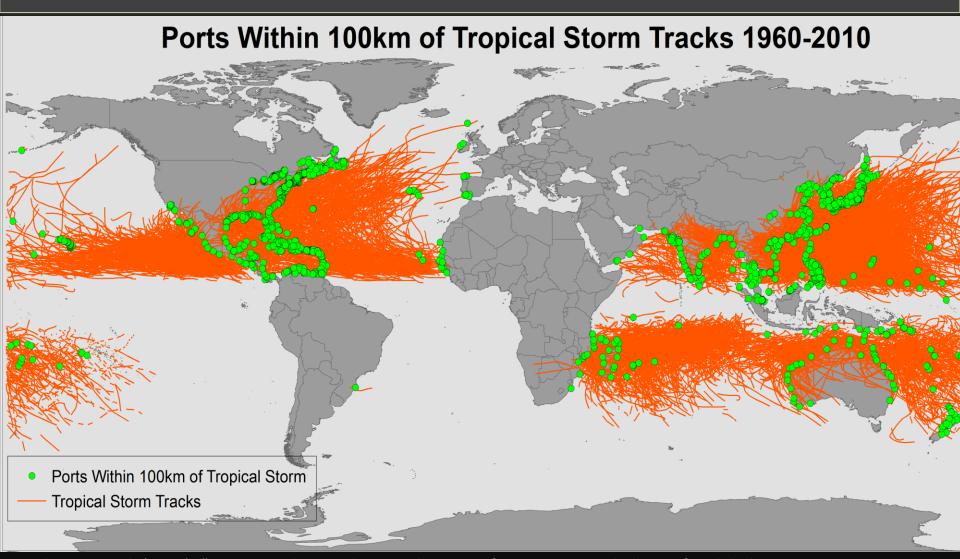
Complex – Multiple stakeholders across space and time

Constrained - Dependent on specific and environmentallysensitive locations

(Asariotis and Benamara 2012; Notteboon and Winkelmans 2003; EPA 2011; AAPA 2013)



Ports and port cities in harm's way



Climate change challenges



Doubling of Cat 4 and 5 tropical storms 1-in-100 year storm event of today

Sea levels to rise 0. 1.9 meters by 2100

1-in-3 year storm event of 2100 Inland flooding

Cascading consequences for port cities



1) Direct damages

(e.g., structures, equipment, freight, land, etc.)



2) Indirect costs

(e.g., lost wages, business interruptions, cleanup costs)

Rotten Meat From Katrina Still in Gulfport Neighborhood

surrounding Regnault Avenue.

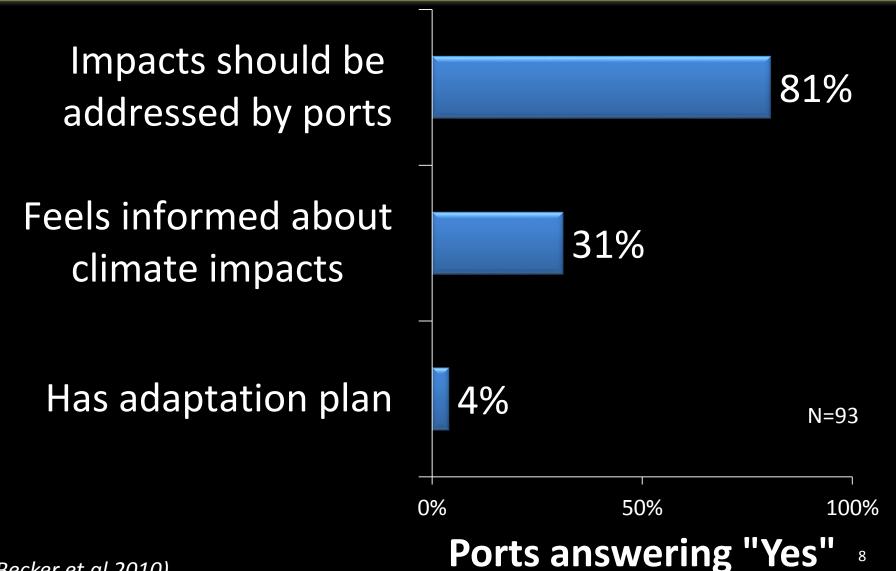
"It's nine months now. They say, 'Well, you ought to be used to it by now.' You ain't gonna get used to that smell. My gosh," said resident Gary Tatum.

The meat had been stored at the Port of Gulfport. Katrina washed it in to yards covering an eight block span. The meat in the yards has been picked up, but the meat in hard-to-see areas has not.

3) Intangible consequences

(e.g., quality of life, environmental damages, loss of essential services)

Ports concerned, but little action thus far



Overview

BACKGROUND

1 Ports cities and the climate change challenge

CONTEX

2 Setting the table for adaptation research

RESEARCH AGENDA

- a) Vulnerability assessments
- b) Risk indices
- c) The leadership vacuum

WHAT CAN WE LEARN?

Identify vulnerabilities

WHAT CAN
WE EXPECT?

Revise & share lessons learned

ADAPTATION

Identify, assess & select strategies

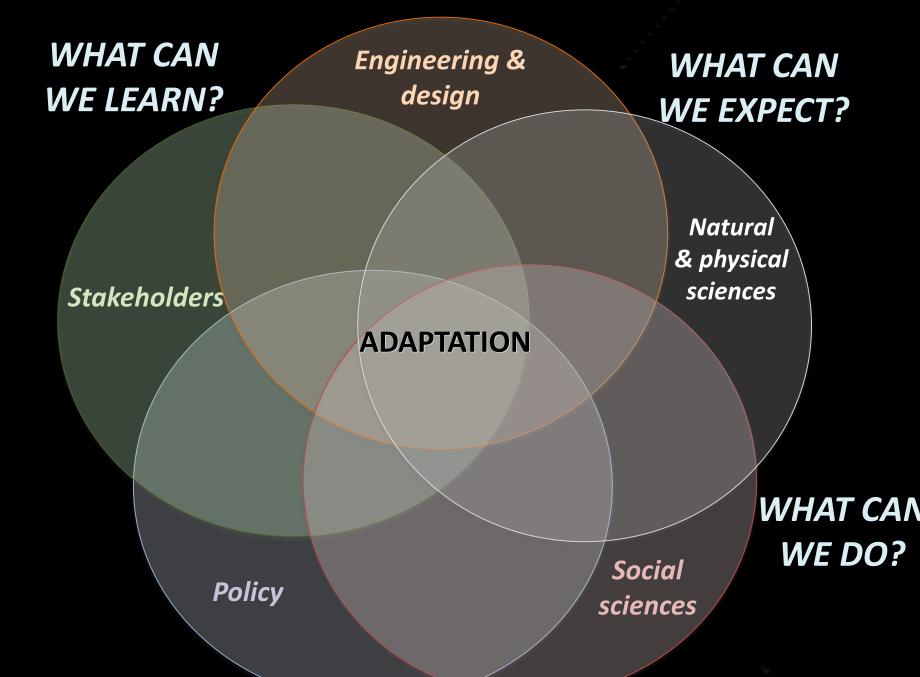
Process of adjustment to climate and its effects, in order to moderate harm or exploit beneficial opportunities

Monitor & evaluate

—

Implement strategies

WHAT CAN
WE DO?



Overview

BACKGROUND

1 Ports cities and the climate change challenge

CONTEX

2 Setting the table for adaptation research

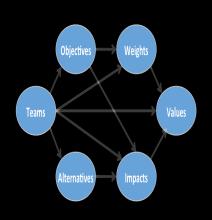
RESEARCH AGENDA

3

- a) Vulnerability assessments
- b) Risk indices
- c) The leadership vacuum

Setting a research agenda

What can we expect? What can we do?







Case study level vulnerability assessments

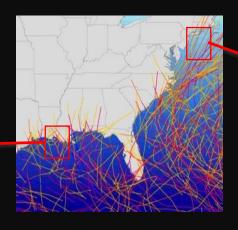
Macro-level risk and vulnerability indices

Filling the leadership vacuum

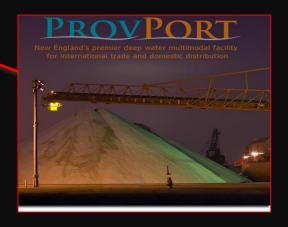
1. Vulnerability assessments

1) GULFPORT, MS



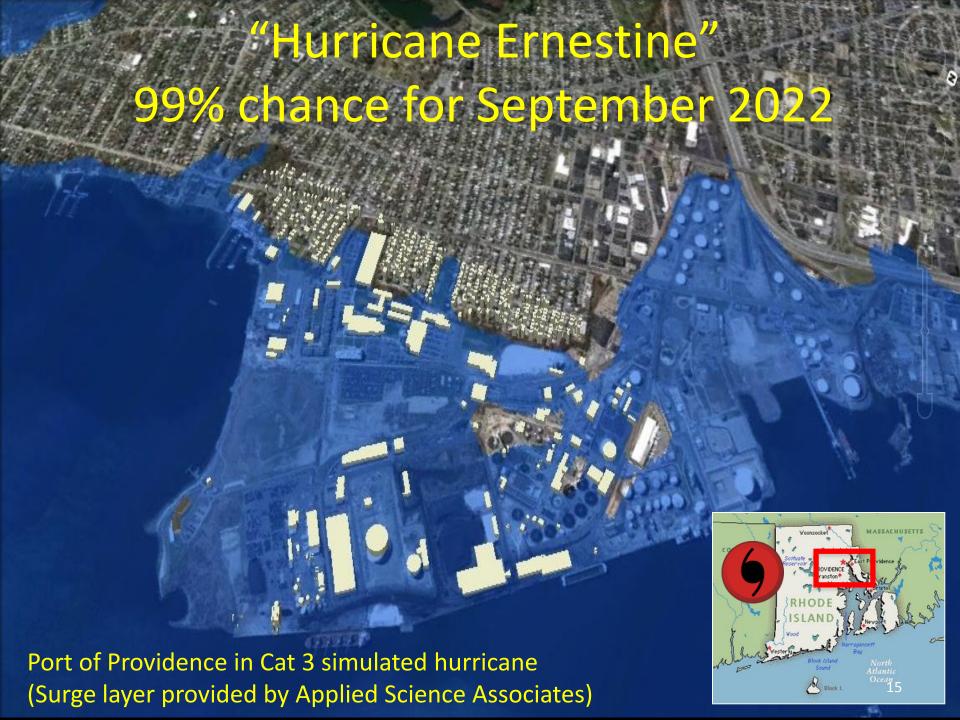




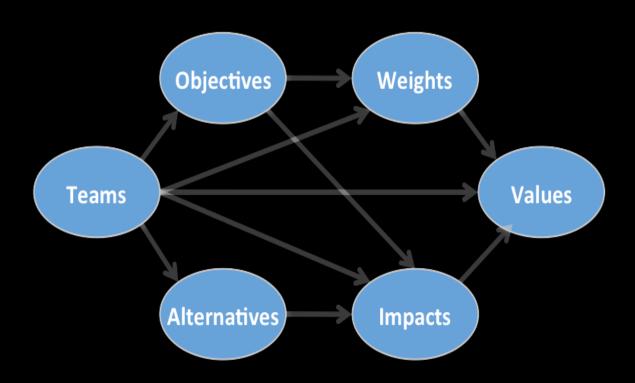


- Container port
- High exposure
- Recent hurricane (Katrina)
- Unique resilience strategy
- 30 stakeholders interviewed

- Energy port
- High exposure
- NO recent hurricane
- 27 stakeholders interviewed



Stakeholder-based multi-criteria vulnerability assessment



What risk and for whom?

2. Risk/vulnerability indices



http://sealevel.climatecentral.org/images/uploads/slr-maps-odds-national.jpg

- Local sea level rise
- Age of infrastructure
- Local vs. national contribution to GDP
- Sensitivity of ecosystems

Where to spend resilience \$???

3. The leadership vacuum



Incentives?

"Leadership???"

Who makes it happen and how?

What can we expect? What can we do?

Engage full stakeholder network in resilience planning

Improve climate projections and risk-assessments

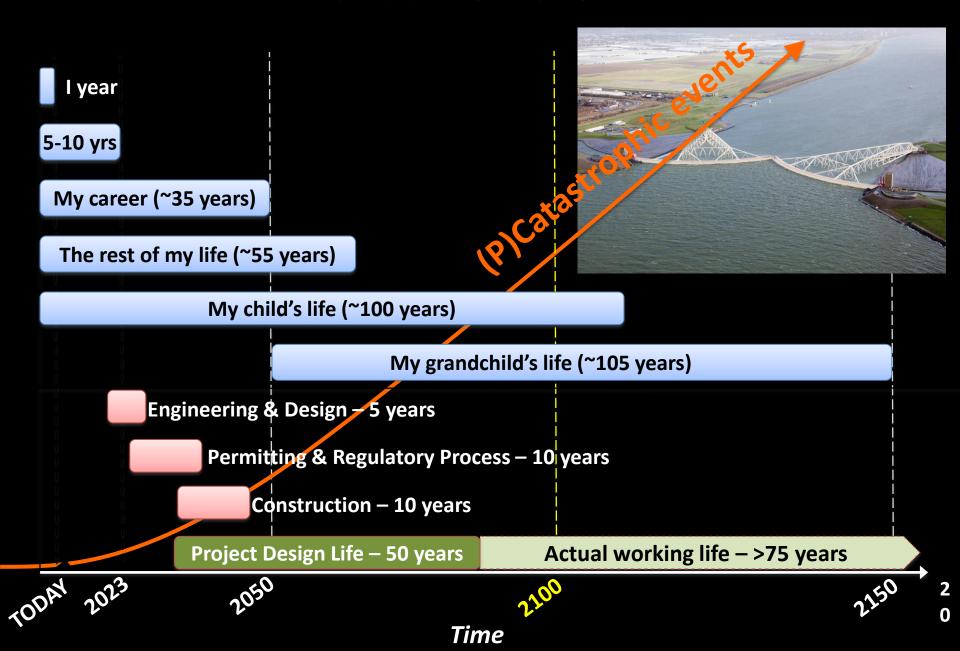
Assess large-scale strategies -- Protect, elevate, or relocate?

Create enabling environment for investment in adaptation

(Becker A, et al 2013)

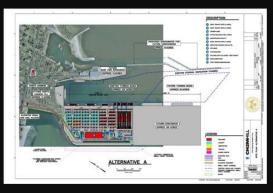


Fundamental shift...









www.mspa.com



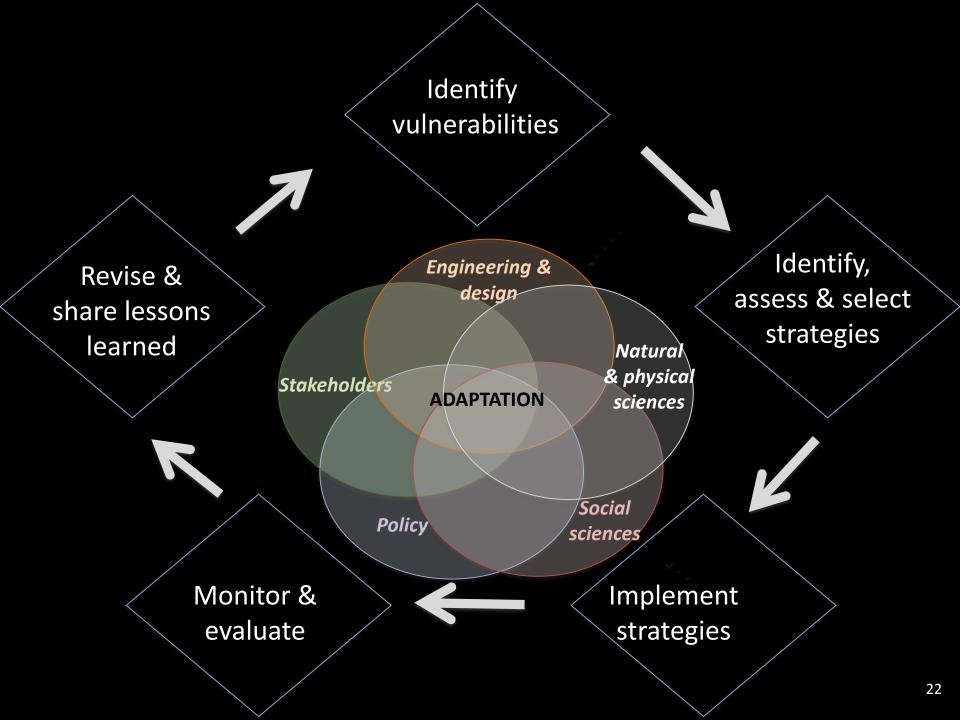
Photo by Austin Becker

Questions?

Contact
Austin Becker <u>abecker@uri.edu</u>
web.uri.edu/abecker

Many thanks to the Graduate School of Oceanography





EXTRA SLIDES BELOW

References

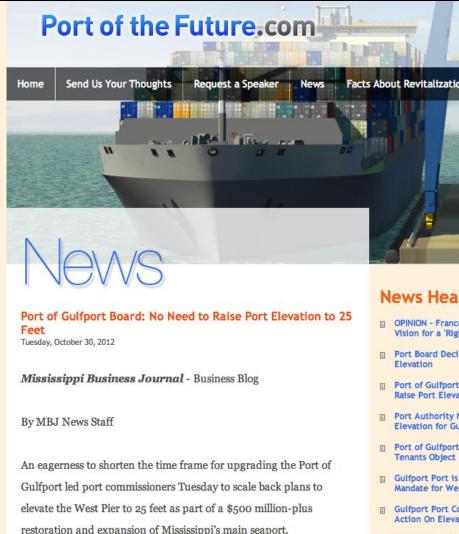
- AAPA (American Association of Port Authorities) (2013) Port Industry Information

 Trade and Economic Growth. http://www.aapa-ports.org/Industry/content.cfm?ItemNumber=1024&navItemNumber=1027.

 Accessed July 4 2013
- Asariotis R, Benamara H (eds) (2012) Maritime Transport and the Climate Change Challenge. Earthscan/Routledge, New York, NY
- Becker A, Acciaro M, Asariotis R, Carera E, Cretegny L, Crist P, Esteban M, Mather A, Messner S, Naruse S, Ng AKY, Rahmstorf S, Savonis M, Song D, Stenek V, Velegrakis AF (2013) A Note on Climate change adaptation for seaports: A challenge for global ports, a challenge for global society. Climatic Change. doi:10.1007/s10584-013-0843-z
- Becker A, Caldwell M, Matson P (in prep.-a) Building seaport resilience in the face of climate change: What role for port stakeholders? (Working title).
- Becker A, Inoue S, Fischer M, Schwegler B (2012) Climate change impacts on international seaports: knowledge, perceptions, and planning efforts among port administrators. Climatic Change 110 (1-2):5-29. doi:10.1007/s10584-011-0043-7
- Becker A, Matson P, Fischer M (in review) Assessing impacts of hurricanes on seaport stakeholder clusters: A case study of Gulfport, Mississippi (USA). Journal of Progress in Planning
- Becker A, Matson P, Fischer M, Mastrandrea MD (in prep.-b) Anticipated impacts
 of hurricanes at the stakeholder cluster scale: A case study of the Port of
 Providence, Rhode Island (USA).
- Bender MA, Knutson TR, Tuleya RE, Sirutis JJ, Vecchi GA, Garner ST, Held IM
 (2010) Modeled impact of anthropogenic warming on the frequency of intense
 Atlantic hurricanes. Science 327 (5964):454-458. doi:10.1126/science.1180568
- Blodget, H, Wile R (2012) Hey, it will only cost \$7 Billion to build a storm surge barrier for New York -- Whaddya say? Business Insider,
- Bruneau M, Chang SE, Eguchi RT, Lee GC, O'Rourke TD, Reinhorn AM, Shinozuka M, Tierney K, Wallace WA, von Winterfeldt D (2003) A framework to quantitatively assess and enhance the seismic resilience of communities.
 Earthquake spectra 19 (4):733-752Bryson JM (2004) What to do when stakeholders matter: Stakeholder identification and analysis techniques. Public management review 6 (1):21-53
- Charmaz K (2003) Qualitative interviewing and grounded theory analysis. Inside interviewing: New lenses, new concerns:311-330
- Davidson R (1997) An Urban Earthquake Disaster Risk Index.
- De Langen PW (2004) The Performance of Seaport Clusters; A Framework to Analyze Cluster Performance and an Application to the Seaport Clusters of Durban, Rotterdam and the Lower Mississippi. Erasmus University Rotterdam,
- Emanuel KA (2013) Downscaling CMIP5 climate models shows increased tropical cyclone activity over the 21st century. Proceedings of the National Academy of Sciences 110 (30):12219-12224. doi:10.1073/pnas.1301293110

- EPA (United States Environmental Protection Agency) (2008) Planning for Climate Change Impacts at U.S. Ports. White Paper prepared by ICF International for the USEPA.
- Freeman RE (2010) Strategic management: A stakeholder approach. Cambridge University Press,
- Grinsted A, Moore JC, Jevrejeva S (2013) Projected Atlantic hurricane surge threat from rising temperatures. Proceedings of the National Academy of Sciences. doi:10.1073/pnas.1209980110
- Haymaker J, Chachere J (2006) Coordinating goals, preferences, options, and analyses for the Stanford Living Laboratory feasibility study. Intelligent Computing in Engineering and Architecture:320-327
- IPCC (Intergovernmental Panel on Climate) (2012) IPCC Special Report on Managing the Risks of Extreme Events and Disasters to Advance Climate Change Adaptation. A Special Report of Working Groups I and II of the Intergovernmental Panel on Climate Change. Cambridge University Press.
- McCulloch K (2007) Living at sea: learning from communal life aboard sail training vessels. Ethnography and Education 2 (3):289-303
- Moser S, Ekstrom J (2010) A framework to diagnose barriers to climate change adaptation. Proceedings of the National Academy of Sciences 107 (51):22026
- NCADAC (National Climate Assessment and Development Advisory Committee) (Draft) National Cimate Assessment. http://ncadac.globalchange.gov/. Accessed July 25 2013
- Notteboom T, Winkelmans W (2003) Dealing with stakeholders in the port planning process.
- Osthorst W, Mänz C (2012) Types of cluster adaptation to climate change.
 Lessons from the port and logistics sector of Northwest Germany. Maritime Policy
 Management 39 (2):227-248
- Rahmstorf S (2010) A new view on sea level rise. Nature Reports Climate Change:44-45
- Ratcliff DE (1994) Analytic induction as a qualitative research method of analysis. http://finntrack.co.uk/shift/analytic.pdf. Accessed May 13 2013
- Smythe T (2013) Assessing the Impacts of Hurricane Sandy on the Port of New York and New Jersey's Maritime Responders and Response Infrastructure.
- Tebaldi C, Strauss BH, Zervas CE (2012) Modelling sea level rise impacts on storm surges along US coasts. Environmental Research Letters 7 (1):014032
- Winkelmans WaN, T., (2007) Port master planning: Balancing stakeholders' interests. In: Dobrowolski K, Zurek, J. (ed) The reality and dilemmas of globalization. Gdansk: The Foundation of the Development of
- · Gdansk University.

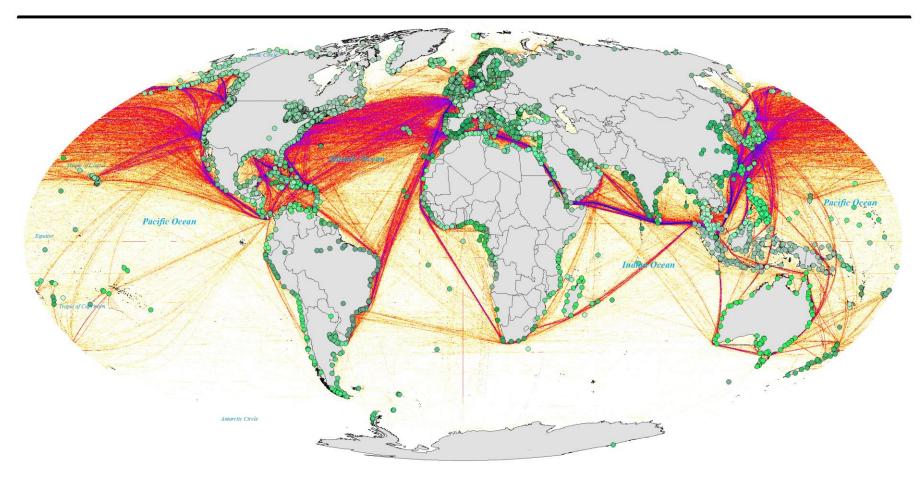
Port decisions do not always account for stakeholder concerns





- OPINION Frances Fredericks: A Vision for a 'Right-Size' Port
- Port Board Decides Against 25-Foot
- Port of Gulfport Board: No Need to Raise Port Elevation to 25 Feet
- Fort Authority Nixes 25 Feet Elevation for Gulfport
- Port of Gulfport Mulls Higher Pier as Tenants Object
- **Gulfport Port is Meeting HUD** Mandate for West Pier Work
- Gulfport Port Commission Takes No Action On Elevation Question

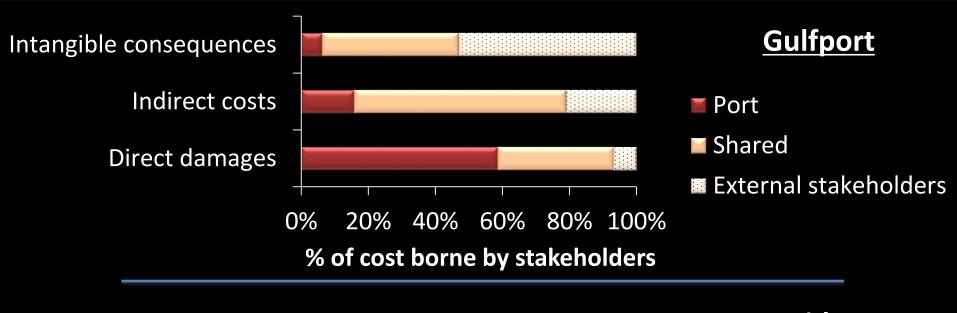
Oct. 29, 2012 "Super storm" Sandy

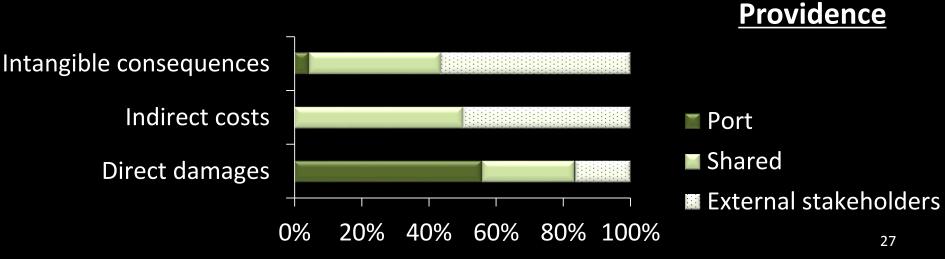


Mollweide Projection Central Meridian: 0.00 Map by Austin Becker Shipping Routes & 3700 World Ports

Data from Pub 150 World Port Index and http://www.nceas.ucsb.edu/globalmarine/impacts

External stakeholders bear high % of costs





Stakeholders
Internal port
Public policy
Community groups,
etc.

Goals/missions

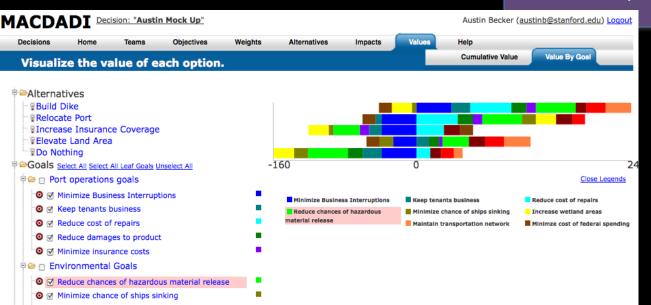
Profits

Create jobs

Protect

environment, etc.

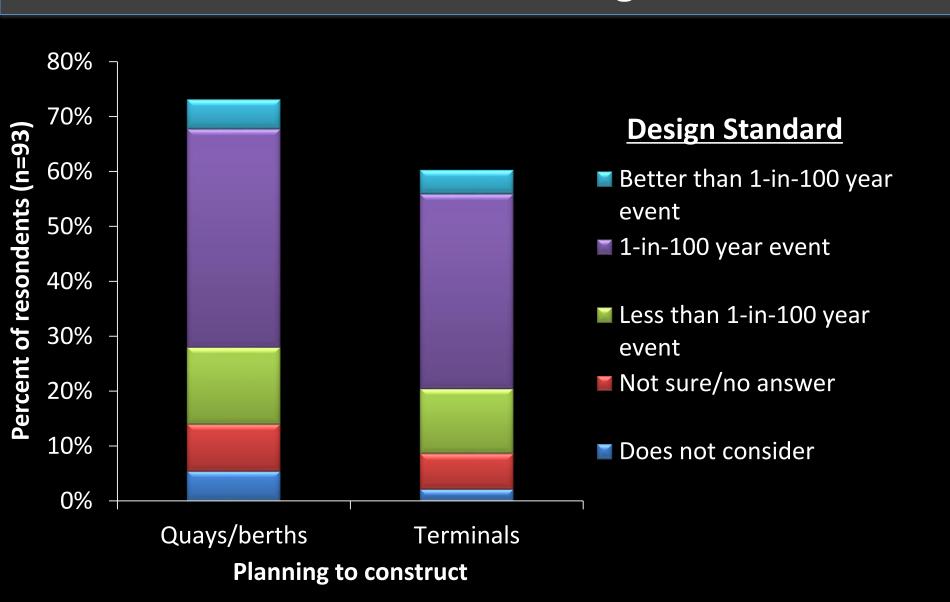
Impacts of concern
Warehouse
destroyed
Materials released
Jobs lost, etc.



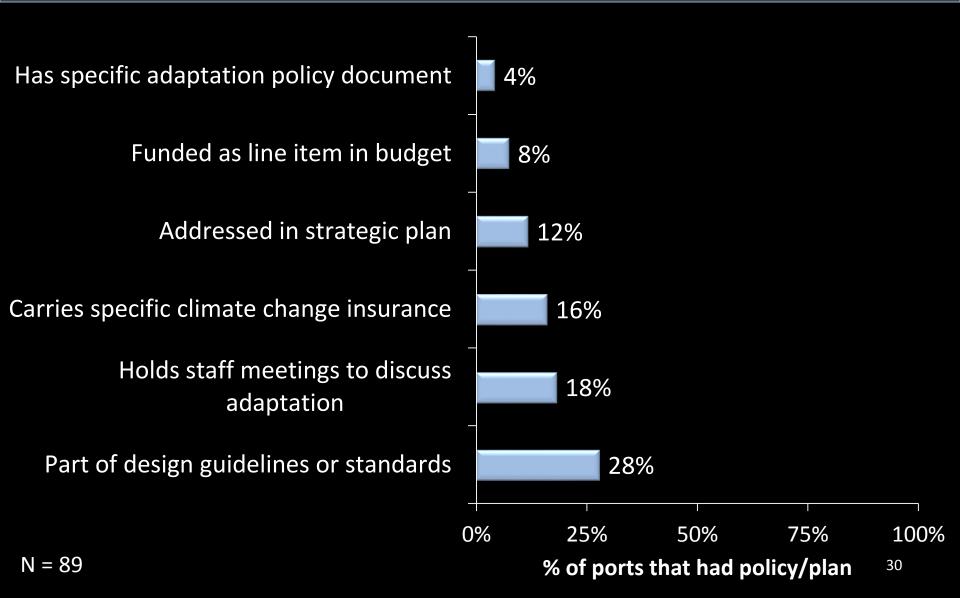
Strategy
alternatives
Build dike
Expand planning
horizons,
Elevate, etc.

(Haymaker, 2006)

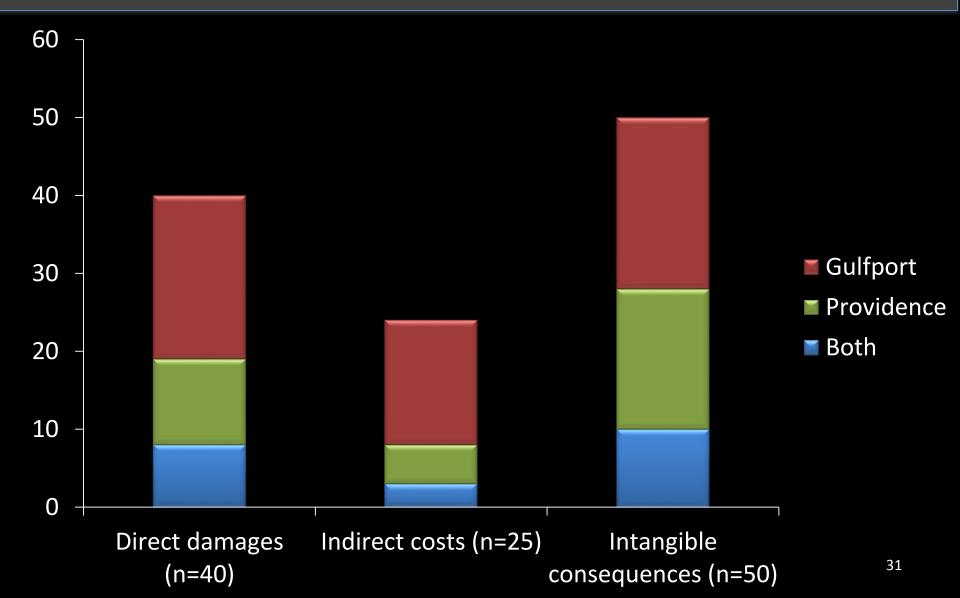
Unsuitable design standards for climate change



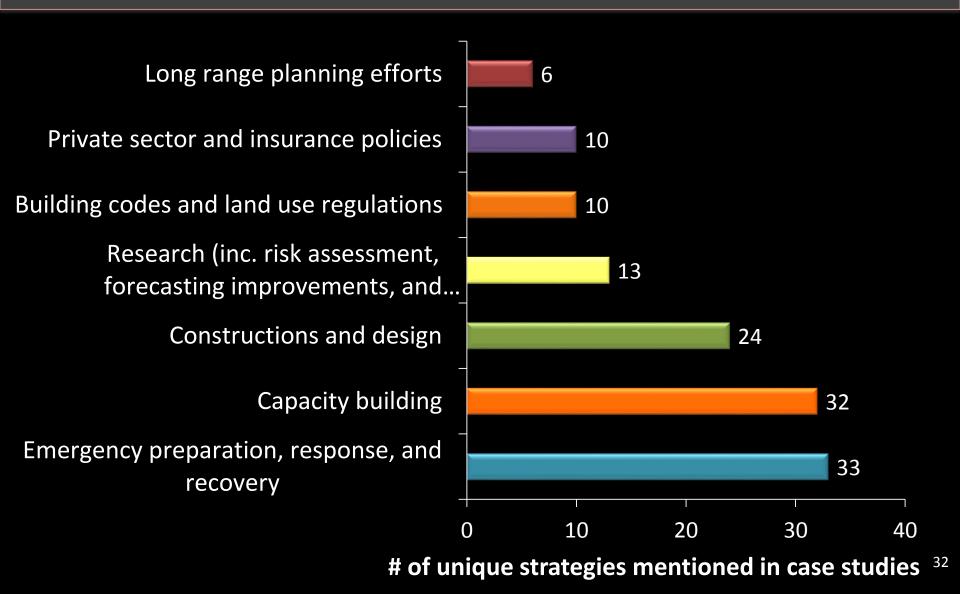
Ports have few formal plans that address adaptation



Majority of 115 impacts: Intangible consequences



128 port resilience strategies



Building codes and land use regulations (10)

Long-range planning (6)

Construction and design

OFF port lands (12)

ON port lands (12)

Private sector and insurance (10)

Emergency response, preparation & recovery

Business continuity plans (3)

Drills & pre-event trainings (4)

Post-storm actions (2)

Response & recovery guidance (13)

Storm preparations (11)

Research (13)

Capacity building

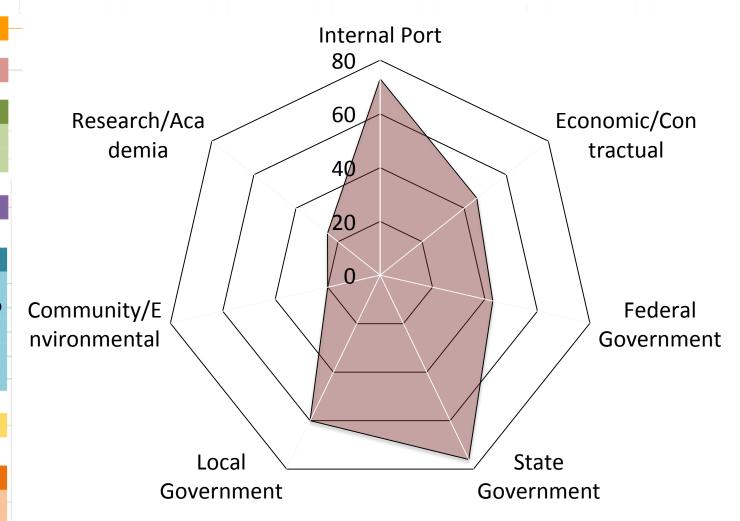
Collaborations (7)

Empower government (6)

Improve info flow (4)

Lengthen planning horizons (6)

Shifts in thinking (9)



■ # of strategies stakeholder poised to implement