



### Appendix 1

# Detailed Recommendations and Considerations for Working in Foreign Ports and Obtaining Marine Science Research Authorizations

The UNOLS Logistics Working Group investigated a number of key topics related to U.S. Academic Research Fleet (ARF) vessel operations in foreign waters and ports, and how these activities should be approached, starting from the proposal writing stage through to completion of the field work. This Appendix provides more extensive details about topics that are briefly mentioned in the Logistics Working Group White Paper, and the recommendations are formulated to be generally applicable to a broad cross-section of sea-going oceanographic studies.

We recommend that UNOLS publish these materials by posting them on its website and sending these documents electronically to the full membership mailing list. In addition, detailed information and updates about foreign countries with particularly complex authorization, visa, shipping and other procedural requirements will be organized as separate Appendices. We recommend that UNOLS facilitate access to this type of information by the oceanographic research community and ARF vessel operators as soon as possible. A means for periodic updating of the information on the UNOLS website, along with notification of updates to the community via electronic mail should be discussed by relevant UNOLS standing committees.

#### A1. Considerations for Proposal Budgeting and Logistics Planning

Effective cruise preparation starts at the proposal stage where logistics are laid out and costs budgeted and reference made to in-country collaborators and/or facilitators that can assist with the various authorizations required. Budgetary considerations should include the following key topics:

- Shipping, logistics, customs, authorization processes. A credible budgeting effort to allow for shipping science equipment to/from a research vessel in a foreign port (and the various activities associated with complex shipments) is essential at the proposal submission stage. When selecting start/end ports for their field work in foreign waters, PIs should not assume that equipment can be loaded on a vessel in a U.S. port prior to arriving in foreign work areas. Field program planning at the proposal stage should include contingencies and allowances for the need to ship science equipment to/from foreign ports. However, it is recommended that ARF operators pay close attention to the shipping and equipment requirements for cruises in foreign waters during the scheduling process.
- Foreign collaborators and observers and any costs involved with their participation.

  Foreign collaborators are extremely valuable for their local knowledge and relationship with government organizations that are involved in approving and issuing Marine Science Research (MSR) authorizations. Some countries are known to require this type





of collaboration as a precondition for approving an MSR authorization. Scientists proposing data collection in foreign-waters should be certain of country-specific requirements and provide supporting letters and/or other documentation with their science proposals so that this important aspect of data collection is well established for reviewers and program officers. Foreign observers, on the other hand, are individuals selected by the foreign government agency granting the MSR authorization to be official representatives onboard during operations in foreign waters. Scientists should budget for the participation of both collaborators and observers.

- Shipment and storage of equipment and hazardous materials (hazmats). Anticipating any regulatory or safety protocols related to shipping equipment or hazmats to foreign ports is essential to avoiding possible delays or customs problems. Arranging for contingency options is also important so that essential equipment or supplies do not delay the cruise. This may include contacting collaborators in that country that may be able to locally source supplies or consumables (e.g., chemicals, gases, etc.) in order to avoid having to ship them. It is especially important to have contingency plans for specialty gases and supplies which are less likely to be found in foreign countries.
- Sample storage onboard during the cruise and return-shipping of equipment and samples post cruise. Proposal budgets should reflect the plan for sample shipments. In many instances, an oceanographic cruise can be multidisciplinary and involve numerous Pls each with individual sample storage needs. Storing samples on board the research vessel until it can reach a U.S. port after multiple port stops in foreign ports may not be possible. Again, this aspect of science coordination with ARF logistics and planning should be considered in the scheduling process.
- Other costs not normally covered by vessel operators. In some cases, costs associated with particular equipment or facilities to be loaded onboard an academic research vessel that are essential for the proposed science program may not be covered by the vessel operator. It is very important to discuss this with prospective vessel operators so that proper budgeting and any engineering required can be taken care of well in advance of the cruise and factored into the logistics required to accomplish the research objectives.

#### A.2 General Pre-Cruise Planning

Early and substantive cruise planning is key for organizing cruises that require foreign ports and as well as data collection in foreign waters. Cruise planning is a collaborative process between scientists and vessel operators, which should include discussions of all or most of the following topics. It is also important that there be good documentation, communication and follow –up of key action items related to cruise planning between scientists using the vessel (especially if there are multiple science groups on a cruise), and between vessel operators and shipboard technical support groups.





- As soon as a cruise with a foreign port or a foreign research authorization is assigned to a vessel, the Operator and the PI(s) should start the cruise planning process by sharing information regarding shipping and logistics (e.g., freight-forwarders, agents) and requirements for visas and MSR authorizations.
- In cases where a cruise requires stops in foreign ports or requires an MSR authorization, the vessel operator should strive to conduct a pre-cruise meeting 6-9 months prior to the start of the cruise. In the case of particularly complex cruise arrangements and host country visa/authorization requirements, discussions regarding these specific issues may need to begin earlier than 9 months.
- Wherever possible, updated detailed information about shipments, reputable agents in foreign ports, and foreign authorizations should be available on both the UNOLS website as well as websites of ARF vessel operators. The operating institution should make every effort to make this critical information easy to access, but this does not remove the primary responsibility of the scientist(s) involved to get the necessary information and follow proper procedures.
- It is important that the operator and Federal funding agencies consider expedition
  planning in assigning cruises in a geographic area to a particular vessel. This could
  include incorporating strategic planning for blocks of multiple cruises where shipping,
  loading and unloading is concentrated in reliable ports, or if logistically possible in U.S.
  ports. Some key items to consider are:
  - Identify hard-to-ship items such as hazardous materials, radioisotopes and gases and, where space allows, pre-load these items on the vessel in a U.S. port and, discuss with the operator the storage of these items on the vessel until it returns to a U.S. port.
  - Identify items that will be pre-loaded but may be shipped out of a foreign port at the
    end of the cruise. These items may need additional paperwork to ensure they get
    through customs without issue. First, the <u>Customs form 4455 Certificate of</u>
    <u>Registration</u> must be completed prior to the vessel's departure. Discuss these items
    with the vessel operator and a freight forwarder who is a freight forwarder that is
    also a licensed customs broker.
  - ARF vessel operators working out of foreign ports should discuss with the Federal
    funding agencies procurement of sufficient science sample storage capability (e.g. 80°C freezers) to handle samples from multiple cruises to ensure the integrity of the
    samples until the vessel can return to a US port and the samples shipped back to the
    scientists' laboratory.

#### A.3 Shipping Logistics and Operations in Foreign Ports

Freight Forwarders and Agents

A freight-forwarder moves cargo from a home institution to the port of entry. An agent is hired to move cargo from the port of entry to the vessel. The agent is also helpful with pre- and post-





cruise in-port operations. Some key considerations regarding freight forwarders and agents are:

- For science equipment and supplies that are important to achieving the field program
  goals, it is important to have a solid contingency plan in case equipment is damaged or
  lost during shipment or delayed.
- It is important to choose a freight-forwarder who has international experience and ideally, is also a licensed customs broker. An experienced freight-forwarder will be able to guide the scientist through the customs processes and all the required paperwork.
- The vessel operator can recommend an agent to the science party but it is the scientist's decision which agent to choose. It may be useful to hire an agent depending on the complexity of science shipments and the capabilities of the vessel's agent. Scientists should engage in detailed communications with potential agents about their shipments, costs, and the logistics involved. Often the science party may not think they need an agent but they can be helpful in foreign port calls for last minute visa issues, purchases or service requests, transporting science members to the ship, or to assist with medical problems. However, it is crucial that the scientist and the agent have a clear understanding of the costs involved for various services and that those costs not be confused with what are vessel operator requirements or charges. Written documentation, quotes and invoicing are key to ensuring that there are no misunderstandings between scientists and vessel operators in regards to agent's fees and who is paying for various costs while in a foreign port.
- UNOLS could consider compiling a webpage or starting a listserv that contains
  comments and information about experiences of scientists and vessel operators who
  have worked in foreign ports over the last 5 years. Such a means of providing access to
  recent and relevant information could help avoid excessive costs or problems during
  foreign port calls.
- Some foreign embassies, or U.S. embassies in foreign countries keep a list of vetted agents. In U.S. embassies, the commerce liaison (not the science liaison) is usually the best contact for this information.
- The US governments Dep. of Commerce maintains a website: <a href="http://trade.gov/">http://trade.gov/</a> that contains information about international trade. It and other websites such as: <a href="http://2016.export.gov/worldwide\_us/index.asp">http://2016.export.gov/worldwide\_us/index.asp</a> are useful resources for exploring agents and contacts in foreign ports.

#### Packing and Shipping

Packing and shipping are key elements of foreign port logistics. Cargo must be packaged to IATA standards and documented meticulously to avoid getting held-up in customs. Nothing is too small to document and clerical mistakes can cause the entire shipment to be delayed in customs. Some key items to consider are:





- Identify hard-to-ship items and discuss pre-loading with the operators (see A2. General Pre-cruise Planning, above).
- Ask the freight-forwarder about any nuances of shipping to a particular port. For
  instance, shipments to Mexico cannot include clothing, lab coats, work boots or shoes,
  household items, or biomedical equipment such as syringes. Other countries may have
  similar, stringent requirements.
- The chief scientist may receive information from the vessel operator regarding packing and shipping requirements. That information should be passed along by the chief scientist to other individuals in the research team(s) that may be doing the actual packing, and to any other groups involved in that particular cruise.
- If shipping equipment overseas from the U.S., and that equipment is scheduled to return to the U.S. at some point in the future, it is highly recommended that all exported items be registered with U.S. Customs via Customs Form 4455. This form is needed for re-importing the items back to the U.S. Copies of these forms should be provided to vessel operators and the Captain of the research vessel.
- Cargo should arrive in port approximately two weeks prior to the vessel's arrival and the start of the cruise. If a cruise is departing near a holiday, it is important to enquire with the local agent whether even more time is necessary. Enquire with agent about foreign holidays. This may result in storage charges but these incurred costs are far less than delaying a cruise in order to wait for a shipment to be released from customs.
- Cargo that is moving directly onto the ship should be marked "in-transit" to the vessel to make sure the customs agents understand that it is not for import.
- Shipping of International Trade in Arms Regulations (ITAR) and Export Administration
  Regulations (EAR) restricted items is complex and the approval process is lengthy. It is
  important to contact your institution's Export Control officer early in the cruise planning
  process to understand what instrumentation falls under these regulations and for
  guidance on shipping. Additional information can be found on line:
  <a href="https://www.bis.doc.gov/index.php/forms-documents/technology-evaluation/781-export-licensing/file">https://www.bis.doc.gov/index.php/forms-documents/technology-evaluation/781-export-licensing/file</a>. Failure to comply with ITAR/EAR regulations can lead to legal
  ramifications.
- Cargo that is pre-loaded on the ship but will be shipped from the foreign country should be discussed with the operator to ensure proper paperwork is completed.

#### A.4 Visas

It is the chief scientist's responsibility to obtain visas, if required, for the science party. The visa process can be complex as the requirements are not always straight-forward. Some things to consider are:

• Due to changing visa-requirements, the PI should keep in regular contact with the embassy or their on-campus visa office regarding visa requirements for their cruise participants, especially if some of the members of the science party are not US citizens.







- Discussions should continue after the visa applications are submitted to make sure any changes in application procedures are recognized and revised applications submitted well prior to the cruise departure.
- Special caution should be taken for participants that fly into a port and then depart via
  research vessel and fly out of a different port. Depending on the country, return tickets
  may be mandatory. In some cases official letters noting the travel plans are accepted in
  lieu of a return ticket but increasingly these are not accepted.

## A.5 Marine Science Research (MSR) Authorizations

- Pertinent information about obtaining MSR authorizations can be found at the State Department's <u>Marine Scientific Research Authorization</u> webpage.
- As stated above, whenever possible, the MSR authorization process should begin at least 9 months before the start of the cruise. All authorization applications are submitted through the State Department's <u>Research Application Tracking System</u> (<u>RATS</u>). Known additional requirements, beyond the standard application requirements, are listed by country on the State Department's <u>Guidance on Supporting Documentation</u> page.
- It is essential to communicate often with vessel operators about whose responsibility it is to execute each function in the authorization process. Establishing a document share site for each vessel operator could help in organizing this type of material prior to submission of the MSR authorization request.
- Proposal budgets should include funds to cover the travel and stipend costs (if required)
  of foreign observers and foreign collaborators.
- Whenever possible the vessel operator should work directly with the U.S. embassy in the destination country to discuss the requested authorization. The authorization process is a collaborative process between the PI, the Operator, and U.S Department of State (including U.S Embassies), and may include the foreign collaborators.
- Wherever possible, the PI should find a science collaborator within the country in whose
  waters they will be working. Although this is not always required, it may help the
  authorization process. In many cases, the local knowledge and connections of local
  science collaborators have turned out to be essential for navigating permit issues, port
  procedures, supply problems and travel and shipping issues.
- After completion of the cruise, Preliminary and Final reports must be filed through the State Department's RATS system. Lack of compliance can hinder future scientists from receiving MSR authorizations from that coastal state.